

Measures to be taken towards Foreign Countries relative to the Outline for the execution of National Policies, which was decided at the council in the presence of the Emperor held on November 5.

Liaison Conference Decision
November 13th, 1941.

Policy Towards Germany and Italy.

When the present negotiations with the United States of America break down and a war with her becomes unavoidable (presumed to be after November 25th), the Japanese Government shall notify Germany (and Italy), without delay, of our intention to start war against the United States of America and Britain as soon as our war preparations are ready, and shall open necessary negotiations with them in connection with the following matters, telling them that these are a part of our war preparations:

1. Participation of Germany (and Italy) in the war against the United States of America.
2. No separate peace.

Remarks:

If we are requested by Germany to join in the war against the Soviet Union, we shall reply that we will not enter it for the time being. It cannot be helped if, as a result of it, Germany's participation in the war against the United States of America is delayed thereby.

Policy towards Britain.

Prompt measures shall be taken directly or through the medium of the United States of America to make Britain accept, and positively cooperate with us in, the matters included in the understandings reached in the negotiations between Japan and the United States of America.

In order to conceal our intentions, no other special diplomatic measures shall be taken.

Policy towards the Dutch East Indies

In order to help conceal and disguise our intentions, we shall open as soon as possible a series of diplomatic negotiations /with the Dutch East Indies/, in the form of continuation of previous negotiations, with the chief object of obtaining commodities needed by our country.

Policy towards the Soviet Union

Diplomatic negotiations /with the Soviet Union/ shall be continued in conformity with Item I of the Outline of Diplomatic Negotiations with the Soviet Union, which was decided at the Liaison Conference of Imperial Headquarters and the Government held on August 4th, 1941.

Policy towards Thailand.

1. Just before commencing the advance into /Thailand/, the following demands shall be made and their immediate compliance obtained:

Our troops shall advance /into Thailand/, as prearranged, even if our demands are rejected by Thailand. However, efforts shall be made to localize as much as possible military collision between Japan and Thailand.

(a) Right of passage of Japanese troops through her territory and the grant of various facilities incidental thereto.

(b) Immediate enforcement of measures to avoid possible collisions between the troops of Japan and Thailand, owing to the passage of Japanese troops.

(c) Conclusion of a joint defence agreement, if Thailand desires it.

Note: No special change in our attitude towards Thailand shall be made before the commencement of the negotiations. In particular, great care shall be taken to conceal our plan of opening war.

2. After the penetration of our troops, we shall immediately open negotiations with the Government of Thailand for concrete arrangements on the following matters:

(a) Matters concerning the passage and stationing of Japanese troops.

(b) Provision, construction and enlargement of military establishments.

(c) Provision of necessary traffic and communication facilities as well as factory facilities.

(d) Matters concerning billeting and sustenance for the Japanese troops passing through or stationed in Thailand.

(e) Loans to defray necessary military expenditure.

Remarks: In the negotiations on Items 1 and 2, we shall definitely promise to respect her sovereignty and territorial integrity in conformity with the Outline of Policies towards French Indo-China and Thailand, which was decided at the Liaison Conference of Imperial Headquarters and the Government held on February 1st, 1941.

Moreover, depending on the attitude of Thailand, we shall try to turn the negotiations to our advantage by suggesting that we will in future consider the cession of a part of Burma or Malay to Thailand.

Policy towards China.

The following measures shall be taken, bearing in mind the necessity of preserving our all-round fighting power to cope with a protracted world war by avoiding military attrition in China as far as possible, and also bearing in mind the probable decrease of our military strength in the future:

1. To drive out the military forces of the United States of America and Britain in China.

2. To place under our actual control enemy concessions in China (including the Legation Quarter in Peking) and important enemy interests (such as the maritime customs and mines), but care shall be taken to lighten as far as possible our burden in respect to manpower and materials.

Note: Though the International Settlements and the Legation Quarter in Peking shall be brought under our actual control after driving out the enemy's military forces, these areas shall not be completely taken over since they also include interests of countries friendly to us.

3. The abovementioned plans shall be carried out only after the declaration of war against the United States of America and Britain, lest our intentions be revealed.

4. Our right of belligerency against the Chungking Regime shall not be obtained by a declaration or other formalities, but the actual effect of belligerency will be obtained by a declaration of war against the United States of America and Britain.

5. Among the enemy interests in China, even those interests connected with the National Government shall, if necessary, be brought under our control for the time being, and adjustment made separately.

6. The activities of influential Chinese in the occupied area shall be encouraged and fostered as far as possible, so as to win the people's mind to Sino-Japanese cooperation and thereby gradually establish localized peace in the areas where this is possible.

7. In our economic relations with China, we shall lay special stress upon the acquisition of goods. For this purpose reasonable adjustments shall be made in the various existing restrictions.

C E R T I F I C A T E

W.D.C. No. _____
I.P.S. No. 1441

Statement of Source and Authenticity

I, Hayashi Kaoru hereby certify that I am officially connected with the Japanese Government in the following capacity: Chief of Archives Section of Foreign Office and that as such official I have custody of the document hereto attached consisting of 7 pages, dated 13 Nov., 1941, and described as follows: Fundamental Foreign Tenets Concerning the Execution of the National Policies Decided by the Imperial Conference of November 5. Dated 13 November 1941. I further certify that the attached record and document is an official document of the Japanese Government, and that it is part of the official archives and files of the following named ministry or department (specifying also the file number or citation, if any, or any other official designation of the regular location of the document in the archives or files):
Foreign Office -----

Signed at Tokyo on this
17 day of Sept. 1946.

/s/ K. Hayashi
Signature of Official
SEAL

Witness: /s/ Nagaharu Odo

Official Capacity

Statement of Official Procurement

I, Richard H. Larsh hereby certify that I am associated with the General Headquarters of the Supreme Commander for the Allied Powers, and that the above certification was obtained by me from the above signed official of the Japanese Government in the conduct of my official business

Signed at Tokyo on this
19th day of Sept. 1946

/s/ Richard H. Larsh
NAME

Witness: /s/ T/4 P. Toguchi

Investigator, IPS
Official Capacity